

April 7, 2015

Clarke County Board Of Supervisors
FY2016 Budget and CY2015 Tax Rate Public Hearing
Main Meeting Room

7:30 p.m.

At a public hearing of the Board of Supervisors of Clarke County, Virginia, held in the Berryville Clarke County Government Center, 101 Chalmers Court, 2nd Floor, Berryville, Virginia on Tuesday, April 7, 2015.

Board Members Present

Barbara Byrd; J. Michael Hobert; Bev McKay; John Staelin; David Weiss

Board Members Absent

None

Staff Present

David Ash; Barbara Bosserman; Lisa Cooke; Tom Judge

Constitutional Officers Present

Sharon Keeler

Clarke County / Handley Regional Library Representatives Present

Adeela Al-Khalili; Kevin Dunbar; Dirck Holscher; John Huddy; Laurine Kennedy

Others Present

George Archibald; Michelle Graham; other citizens

Call to Order

At 7:30 p.m., Chairman Weiss called the meeting to order and welcomed those in attendance.

Adoption of the Agenda

Supervisor Bev McKay moved to approve the agenda as presented. The motion carried by the following vote:

Barbara J. Byrd	- Aye
J. Michael Hobert	- Aye
Beverly B. McKay	- Aye
John R. Staelin	- Aye
David S. Weiss	- Aye

Health Insurance Renewal

Please find FY 16 Health Insurance Rates attached. The Joint Administrative Services Board recommends adoption of rates after discussion of the increase with Anthem. The School Board has since acted to approve the rates. *"Be it resolved that the attached FY 16 Monthly Health Benefit Rates be approved."*

Tom Judge reviewed the health insurance renewal rates. He advised that there would be a 12% rate increase for FY2016 for both employer and employee. He requested the Boards' concurrence with the establishment of the proposed rates.

Supervisor Staelin moved the resolution "be it resolved that the attached [*in 04-07-2015 minutes see next page*] FY 16 Monthly Health Benefit Rates be approved. The motion carried by the following vote:

Barbara J. Byrd	- Aye
J. Michael Hobert	- Aye
Beverly B. McKay	- Aye
John R. Staelin	- Aye
David S. Weiss	- Aye

FY 16 Monthly Health Benefit Rates

Effective 7/1/2015

Source: Joint Administrative Services

A. Plan Rates	Cost	Employer	Employee	Employer FY 16 Share*	Employer FY 15 Share*
<i>Rounding difference shifts year to year in KA 250.</i>					
KA 250 Plan Option					
<i>Regular Full Time</i>					
Single	645.00	543.93	101.07	84%	85%
Dual	1,193.00	593.40	599.60	50%	50%
Family	1,742.00	866.09	875.91	50%	50%
<i>Transportation, Food Service & Other</i>					
Single	645.00	456.96	188.04	71%	72%
Dual	1,193.00	500.70	692.30	42%	42%
Family	1,742.00	730.79	1,011.21	42%	42%
KA 500 Plan Option					
<i>Regular Full Time</i>					
Single	592.00	543.93	48.07	92%	92%
Dual	1,095.00	593.40	501.60	54%	54%
Family	1,598.00	866.09	731.91	54%	54%
<i>Transportation, Food Service & Other</i>					
Single	592.00	456.96	133.04	78%	78%
Dual	1,095.00	500.70	594.30	46%	46%
Family	1,598.00	730.79	867.21	46%	46%
TLC High Deductible					
<i>Regular Full Time</i>					
Single	467.00	467.00	.00	100%	100%
Dual	864.00	531.01	332.99	61%	61%
Family	1,261.00	773.91	487.09	61%	61%
<i>Transportation, Food Service & Other</i>					
Single	467.00	394.05	72.95	84%	84%
Dual	864.00	448.06	415.94	52%	52%
Family	1,261.00	653.01	607.99	52%	52%
B. Account Contributions					
<i>Regular Full Time</i>					
TLC Health Savings Account Contribution (single)		78.93			
TLC Health Savings Account Contribution (dual)		62.39			
TLC Health Savings Account Contribution (family)		92.18			
<i>Transportation, Food Service & Other</i>					
TLC Health Savings Account Contribution (single)		64.91			
TLC Health Savings Account Contribution (dual)		52.64			
TLC Health Savings Account Contribution (family)		77.78			
C. Total Employer Cost Per Group Health Member					
<i>Regular Full Time</i>					
Single Health		543.93			
Dual Health		593.40			
Family Health		866.09			
TLC Single Health & "HSA"		543.93			
TLC Dual Health & "HSA"		593.40			
TLC Family Health & "HSA"		866.09			
<i>Transportation & Food Service</i>					
Single Health		456.96			
Dual Health		500.70			
Family Health		730.79			
TLC Single Health & "HSA"		456.96			
TLC Dual Health & "HSA"		500.70			Overall Increase
TLC Family Health & "HSA"		730.79			12.10%

Note: Where two employees are married, and they together opt for either a dual or family option, the employer will pay two times the single employer contribution for the plan option selected.

METHOD:

Force TLC employee single contribution to zero.
Force 500 rates to percentage contributions from prior year.
Force 250 employer contribution to same as 500 contribution.
Force "HSA" contribution so total employer equal across plans.

FY2016 Budget Public Hearing

Tom Judge, Director Joint Administrative Services, provided highlights of the proposed FY2016 Budget:

- Health insurance rate increase.
- Communications grant budgeted under capital projects.
- Fire and EMS Fee for Service: using an estimate of \$275,000 for this new program.
- Regional Jail: Decrease resulting from reduced Clarke jail population.
- CCSA: Increase for debt payments; local funds needed to cover availability fees from new development have not accrued.
- Building and Grounds: \$90,000 increase.
- Pool: Utilities increase, as well as Maintenance costs for cleaning and grounds keeping.
- Planning and Zoning: Increase reflects transition of the Senior Planning / Zoning Administrator back to a full-time position with the hire of an Economic Development Director.
- Social Services: Increase reflects two new positions.
- School Operations: Includes proposed salary increase
- Debt service: Boyce Sewer Plant – debt for expansion.
- Revenue:
 - o Personal Property: \$284,000 increase; reflects trend over the past several years.
 - o Sales tax: Projecting strong against original FY2015 budget

Response to Supervisor Hobert:

- Budget reflects a \$14,000 surplus
- Includes \$10,000 for Addition Action Committee

Following review, Chairman Weiss called for technical questions. Hearing no questions, at 7:50 p.m., Chairman Weiss opened the public comment portion of the public hearing.

George Archibald, Berryville Resident: Provided a written statement:

STATEMENT OF GEORGE ARCHIBALD
AT BUDGET & TAX RATE HEARING OF THE
CLARKE COUNTY BOARD OF SUPERVISORS

Chairman Weiss, Mr. Hobert, Mrs. Byrd, Mr. McKay, Mr. Staelin.

Thank you for this opportunity to address you regarding the proposed Fiscal Year 2016 budget and tax rate.

I applaud the county and School Board officials and staff who have done the heavy-lifting in this important transition year when we welcomed new school superintendent, Dr. Chuck Bishop, to our community - and particularly Thomas Judge, who does a splendid job driving the governmental horse team for you as our director of Joint Administrative Services.

As someone who has served both in government as a budget analyst at every level and as a newspaper correspondent covering federal, state, and local governments before becoming a simple book author as senior citizen, even I have found this quite tricky to understand the fiscal trajectory we are dealing with. Mr. Judge has been a patient and splendidly honest impartial guide, as we all know.

In my most recent civic endeavor, I have met and talked to hundreds of residents and property owners throughout Berryville.

One thing is apparent. Two much-loved "institutions" among us are our longest-serving School Board member and former chairlady, Barbara P. Lee, and the Berryville Primary School.

The attached letter to this Board from Mrs. Lee on June 6, 2011, shows how the issue of remaining fiscal year "carryover" funds has been a collaborative "sticking point" between the two bodies for some time - yet amendable to harmonious resolution if leaders on both sides have the essential view of mutual respect.

As we all know, the inter-regnum between Mrs. Lee and Dr. Bishop in the school division saw recurring surplus operating carryover amounts that grew every year during a crucial building phase, and this understandably became more and more difficult for this fiscally prudent board which had little opportunity to restrain inconsistent budget growth at the same time the economy went sour.

We are thankfully in a new era that has brought us possibility for promising harmony to put surpluses to good use as long as we have them.

Please allow me to focus on just two examples of how this can happen if we put our hearts and minds in sync and the same gear together:

- Berryville Primary School; and
- The important but highly expensive challenge of "special needs" children with physical handicaps and autism.

First, Berryville Primary School:

We have this wonderful historic primary school right on prime West Main Street frontage, but for all intents and purposes a surplus old facility badly in need of renovation - but no apparent commitment to get moving on rehabilitation and best-use.

Dr. Bishop has personally assured me a plan for the best, most advantageous use of Berryville Primary School will be his first priority as soon as this budget is finalized. Please look at the

School Board Five Year Capital spending chart, Attachment Two, produced by Mr. Judge just over a year ago in February 2014.

This dramatically shows the problem Dr. Bishop faces. No funds were programmed to renovate and refit Berry Primary School facility until all the way to Fiscal Year 2019.

Under EXPENDITURE on the chart, look five lines down, "Primary School Renovations," and there are no dollars, blank spaces, each and every year for four straight years until the fiscal year beginning July 1, 2019, when \$3,600,000 is projected to be spent. Until then, this historic school is put into virtual disuse - "mothballed" - except for administrative offices and few classroom activities that were moved from the formerly rented F&M building.

Available figures just provided me last week by Mr. Judge show it cost at least \$14,110 from last October through December only for basic electricity, heat, water-sewer, and janitorial services at Berryville Primary. Actual costs including insurance are much more.

I urge you to amend the Five Year Capital plan's blank spaces to include all school carryover money from now on for Berryville Primary School Renovations - except the \$150,000 already allocated for a new boiler/ air conditioning system at Boyce Elementary School.

Hopefully, then the school's first floor could become prime candidate for the needs of special-needs children and professional staff - a subject for further exploration and discussion as we move forward.

Your actions on the carryover funds issue, termed "Supplemental Appropriations Requests," since last November are chronicled in Attachment Three to this presentation.

The final Attachment Four is a proposed legislative Resolution drafted for your consideration to establish a refined permanent mechanism for further School Board operating or capital fund carryovers as they occur, using the same appropriations reconciliation process now under way. It reads: *"Be it resolved that any school carryover funds approved for future use by the schools in the Reconciliation of Appropriations process be placed in a fund designated as the Barbara P. Lee School Carryover Fund, to be disbursed to the School Board as determined by the Joint Administrative Services Board."*

Thank you.

Dirck Holscher, member Clarke County Library Advisory Council: Thanked the Board for the opportunity to speak. He commented that he had been on the Advisory Council for several years and it had been an eye-opening experience. He said that he knew more about the library than before and it was all positive. He opined that a good library system was important to economic development for it is something sought in a community. He remarked that the local and regional leadership impressed him. He urged continued support of the system and noted the increase in funding for FY2016.

John Huddy, Director Handley Regional Library: Thanked the Board, local staff and the Library Advisory Council for support of the library. He stated that Laurine Kennedy, Director Clarke County Library, and her staff were doing an excellent job raising

community awareness. He also commented on the development of new children's programs. Mr. Huddy informed the Board that the Clarke County Library would be celebrating its 30th anniversary on April 18.

Supervisor Hobert asked Mr. Huddy if he had been able to share with Tom Judge or Board the FY2016 funding levels for Frederick County and the City of Winchester.

Mr. Huddy responded that Frederick and Winchester FY2016 funding was undecided.

Laurine Kennedy: Director Clarke County Library: Thanked the Board. She opined that every dollar makes a difference and provided the following in support:

- Hours of Operations: Increased 9 hours per week, hope to add four more hours
- Circulation up 22%
- Door attendance up 9%
- Library card user ship up 10%
- Developing summer programs in conjunction with Parks and Recreation.

Chairman Weiss thanked Ms. Kennedy for her efforts.

Kevin Dunbar: member Clarke County Library Advisory Council: Thanked the Board for providing an amazing facility and the extra funding. He commented that while he was a member of the Advisory Council he was also representative of local library users, including his two children, who voraciously consumed books from the Children's Library.

Chairman Weiss thanked the members of the Clarke County Library Advisory Council for their service.

Being no other persons desiring to speak, Chairman Weiss closed the budget public hearing at 8:09 p.m.

Chairman Weiss called for comments from the Board.

Supervisor Staelin commented that the Board could not act on the budget for a week following the public hearing.

CY2016 Tax Rate

Tom Judge advised the Board that tax rates remained the same as FY2015.

At 8:12 p.m., Chairman Weiss opened the public hearing for public comment. There being persons desiring to speak, Chairman Weiss closed the tax rate public hearing.

Chairman Weiss explained that the law required a seven-day wait before the Board could take action on the proposed budget and tax rate.

Chairman Weiss thanked the various persons for their work on the FY2016 Budget including Tom Judge and staff and Supervisor Hobert, member of the Supervisors Finance Committee.

Adjournment

There being no further business to be brought before the Board at 8:13 p.m. Chairman Weiss adjourned the Board of Supervisors FY2016 Budget Work Session.

Next Regular Meeting Date

The next regular meeting of the Board of Supervisors is set for Tuesday, April 21, 2015, at 1:00 p.m. in the Berryville Clarke County Government Center, Main Meeting Room, 101 Chalmers Court, Berryville, Virginia.

ATTEST: April 7, 2015

David S. Weiss, Chair

David L. Ash, County Administrator

Minutes Recorded and Transcribed by:
Lora B. Walburn, Deputy Clerk, Board of Supervisors